

Message Text

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 1985

S E C R E T MOSCOW 9464

EXDIS

E.O. 11652: XGDS-3

TAGS: PARM, US, UR

SUBJECT: TBT/PNE NEGOTIATIONS: DELEGATION COMMENTS ON DRAFT
TREATY TEXT - TBT/PNE DLEGATION MESSAGE NO. 49

1. DELEGATION COMMENTS ON STATE 158606 ARE CONTAINED IN
PARAGRAPHS BELOW.

2. STATE 158606, PARA 3. RECOMMENDATION IN MOSCOW 9220,
PARA 9 REAFFIRMED.

3. STAE 158606 PARA A(A): NO COMMENT.

4. STATE 158606 PARA 2(B): NO COMMENT.

5. STATE 158606 PARA 2(C): NO COMMENT.

6. STATE 158606 PARA 2(D): FOR NEGOTIATING PURPOSES
FIGURS IN ARTICLE III SHOULD BE "100" INSTEAD OF "(100) 150"
AND "500" INSTEAD OF "(500)1000", UNLESS PRIOR UNDERSTANDING
HAS BEEN REACHED ON TERMS CONTEMPLATED IN NUMBERED
PARA 6 OF STATE 138355 AND STATE 29629 PARA 3 (NODIS).

7. MAIN PURPOSE OF ARTICLE IV IS TO PREVENT, TO THE
EXTENT POSSIBLE, ALLOWANCE OF EXPLOSIVES DEVELOPMENT
TESTS OUTSIDE WEAPON TEST SITES. THERE ARE LEGITIMATE
REASONS FOR DEVELOPING NEW EXPLOSIVES FOR PNE APPLICA-
TIONS; AND, IF DEVELOPMENT TESTS ARE ALLOWED OUTSIDE
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WEAPON TEST SITES, PARTIES COULD CONSIDER THEMSELVES

FREE TO CARRY OUT EXPLOSIONS FOR THAT SOLE PURPOSE. THIS WOULD ALLOW CONDUCT OF PNES UNDER A SET OF ANNOUNCED AND ACTUAL CIRCUMSTANCES ESSENTIALLY INDISTINGUISHABLE FROM THOSE OF A FULLY-INSTRUMENTED NUCLEAR WEAPON TEST, PARTICULARLY IN THE CASE OF A CONTAINED EVENT. ALLOWING THIS MODE OF OPERATION WOULD PROVIDE A WAY TO EVADE THE PROVISION OF TTBT THAT RESTRICTS WEAPON TESTS TO WEAPON TEST SITES.

8. RECOMMEND RETENTION OF ARTICLE IV.

9. PURPOSE OF PARA 7 OF DRAFT PROTOCOL III IS TO RECOGNIZE THAT THERE WILL BE LEGITIMATE NEED OR DESIRE TO DEVELOP EXPLOSIVES WITH YIELDS LARGER THAN 150 KILOTONS FOR EXCAVATION IF PROTOCOL III BECOMES A PART OF AN EVENTUAL AGREEMENT. IF THAT IS PART OF THE OUTCOME OF NEGOTIATIONS, AND INDIVIDUAL EXCAVATION EXPLOSIONS OVER 150 KILOTONS ARE ALLOWED, DEVELOPMENT OF LARGE EXPLOSIVES SHOULD BE CONSTRAINED SO THAT EFFECTIVENESS OF ARTICLE IV IS DILUTED AS LITTLE AS POSSIBLE. LANGUAGE OF PARA 7 OF DRAFT PROTOCOL III WOULD CONTRAIN DEVELOPMENT TTESTS OF DEVICES LARGER THAN 150 KILOTONS IN ALL PRACTICAL WAYS NOW PERCEIVED.

10. RECOMMEND RETENTION OF PARA 7 IN DRAFT PROTOCOL III.

11. CONCERNING FIRST SENTENCE OF PARA 2(E) STATE 158606, SOVIET SIDE DID NOT STATE THEY SEE NO NEED FOR DEVELOPMENT OF EXCAVATION EXPLOSIVES LARGER THAN 150 KILOTONS. VALUE TO US SIDE OF ROUND II RECORD IS AN INDICATION OF LIKELY SOVIET ACCEPTANCE OF A PROVISION LIKE ARTICLE IV. IF AGREEMENT IS REACHED ALLOWING INDIVIDUAL EXCAVATION EXPLOSIONS OVER 150 KILOTONS, SOVIET SIDE WOULD NOT GIVE THE TIME OF DAY TO INTERPRETATION OF THEIR ROUND II REMARKS THAT THEY HAVE ABANDONED RIGHTS TO DEVELOP EXCAVATION EXPLOSIVES LARGER THAN 150 KILOTONS.

12. DELEGATION COMMENTS WILL FOLLOW ON TREATMENT OF COOPERATION IN DRAFT TREATY TEXT.

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